



Governing Body

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Programme, Financial and Administrative Section

PFA

Programme, Financial and Administrative Segment

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Programme and Budget for 2020–21: Regular budget account and Working Capital Fund

Purpose of the document

This paper provides information on the position of 2020–21 income and expenditure as of 31 August 2021 together with the status of contributions by Member States at this date. In accordance with established practice, the paper also proposes that the Governing Body authorize its Chairperson to approve transfers between items in the budget, should this be necessary, in order to close the financial period prior to the next session of the Governing Body (see the draft decision in paragraph 11).

Relevant strategic objective: Not applicable.

Main relevant outcome: Enabling Outcome B: Effective and efficient governance of the Organization.

Policy implications: None.

Legal implications: None.

Financial implications: None.

Follow-up action required: None.

Author unit: Financial Management Department (FINANCE).

Related documents: None.

- Information on the position of 2020–21 budgetary income and expenditure as at 31 August 2021 is submitted herewith. Additional information on the position of Member States in relation to the receipt of contributions is provided in tables in Appendices I and II. Tables 1 and 2 of Appendix I summarize and give details of 2021 contributions and arrears of contributions received up to 31 August 2021, and amounts due as at that date. Appendix II gives details of those Member States, which, as at 31 August 2021, had lost the right to vote under the provisions of paragraph 4 of article 13 of the Constitution.

► Budgetary income and expenditure

- Budgetary income is accounted for in US dollars at the ILO budget rate of exchange for the 2020–21 financial period, and Swiss franc expenditure is recorded in US dollars at the same rate of exchange, namely 1.00 Swiss francs (CHF) to the US dollar. Assessed contributions received and expenditure recorded during the current biennium up to 31 August 2021 were as follows:

	Swiss francs	US dollars
Income		
Contributions received against 2020–21 assessments	592,871,344	592,871,344
Arrears of contributions received against previous financial periods	<u>126,520,748</u>	<u>126,520,748</u>
Total income received	719,392,092	719,392,092
Less: 2018–19 deficit reimbursed *	<u>74,504,270</u>	<u>74,504,270</u>
Net income received	<u>644,887,822</u>	<u>644,887,822</u>
Expenditure		
Excess of income over expenditure for 20 months up to 31 August 2021		<u>60,547,534</u>

*In accordance with article 21.2(a) of the Financial Regulations, the deficit of CHF74,504,270 as at 31 December 2019 was covered by the Working Capital Fund (CHF35,000,000) and internal borrowings (CHF39,504,270). Arrears of contributions received in 2020 and 2021 were used to reimburse the Working Capital Fund and internal borrowings.

► Contributions from Member States

- Total assessed contributions for 2021 amount to CHF395,320,000 which was the same as for 2020. Section I of table 1 indicates that, at 31 August 2021, assessed contributions for 2021 received from Member States totalled CHF219,139,422 which represented 55.4 per cent of the contributions assessed. For the same period in 2020, 48.8 per cent of the 2020 contributions had been collected. At 31 August 2021, 97 Member States had settled their 2021 contributions in full, 23 Member States had made partial payments while 67 others had made no payments against 2021 contributions. This compared with 78, 26 and 83 Member States in the same situation respectively as at the same date in 2020.

4. Contributions received in 2021 in respect of 2020 and prior financial periods totalled CHF107,556,936, bringing total contributions collected at 31 August 2021 to CHF326,696,358.
5. At 31 August 2021, 22 Member States had made payments against their 2022 contributions. These were Armenia, Benin, Bulgaria, Burkina Faso, Cabo Verde, Central African Republic, Colombia, Cook Islands, Côte d'Ivoire, Dominican Republic, Egypt, Estonia, Guyana, Lesotho, Liberia, Maldives, Mali, Panama, Republic of Moldova, Samoa, Togo and Viet Nam.

Position in relation to article 13(4) of the Constitution

6. Table 2 shows that, on 31 August 2021, the arrears of contributions of 17 Member States equalled or exceeded the amount of the contributions due from them for the past two full years (2019–20). These were Afghanistan, Chad, Comoros, Congo, Democratic Republic of the Congo, Dominica, Gambia, Guinea-Bissau, Libya, Palau, Papua New Guinea, Sao Tome and Principe, Solomon Islands, Tajikistan, Tuvalu, Venezuela (Bolivarian Republic of) and Yemen. In accordance with article 13(4) of the Constitution of the Organisation each of these Member States had therefore lost the right to vote.
7. The following nine countries which had previously lost the right to vote were permitted to vote in accordance with article 13(4) of the ILO Constitution under financial arrangements approved by the International Labour Conference at various sessions:
 - Azerbaijan: 95th Session (2006);
 - Central African Republic: 97th Session (2008);
 - Iraq: 97th Session (2008);
 - Kyrgyzstan: 106th Session (2017);
 - Republic of Moldova: 93rd Session (2005);
 - Paraguay: 102nd Session (2013);
 - Sierra Leone: 108th Session (2019);
 - Somalia: 108th Session (2019); and
 - Uzbekistan: 104th Session (2015).

▶ Working Capital Fund

8. The nominal level and the cash level of the Working Capital Fund at 31 August 2021 both stood at CHF35 million.

▶ Possible transfers within the 2020–21 expenditure budget

9. Article 16 of the Financial Regulations provides that transfers from one item to another in the same part of the expenditure budget may be effected by special resolutions of the Governing Body.

10. At this stage it is not possible to estimate accurately and in detail the final level of expenditure under each budget item; it is possible, however, that for some items, expenditure may exceed the budgetary provision, offset by savings under other budget items. The specific items between which transfers might need to be made and the exact amounts will be known only when final expenditure figures are available at the end of January 2022. Following the usual practice, the Director-General therefore proposes to submit a detailed list of any necessary transfers to the Chairperson of the Governing Body for approval at that time.

▶ Draft decision

11. **The Governing Body delegated its authority under article 16 of the Financial Regulations to the Chairperson who may approve any transfers within the 2020–21 expenditure budget that the Director-General may propose, if needed, prior to the closing of the biennial accounts and subject to the endorsement of such approval by the Governing Body at its next session.**

▶ **Appendix I**▶ **Table 1. Assessed contributions of Member States and amounts due by States for prior periods of membership in the ILO (in Swiss francs)****Summary**

	Amount due as at 1 January 2021	Amount received to 31 August 2021	Amount due as at 31 August 2021
I. Assessed contributions for 2021 :			
Total assessed contributions for 2021	395 320 000	219 139 422	176 180 578
II. Arrears of contributions for 2020 and prior financial periods:			
A. Arrears of contributions due by member States	167 275 990	107 556 936	59 719 054
B. Amounts due by member States for prior periods of membership in the ILO	245 066	-	245 066
C. Amounts due by States when they ceased to be members of the ILO	<u>6 370 623</u>	<u>-</u>	<u>6 370 623</u>
Total arrears of contributions and amounts due for prior periods of membership in the ILO	173 891 679	107 556 936	66 334 743
Total	<u><u>569 211 679</u></u>	<u><u>326 696 358</u></u>	<u><u>242 515 321</u></u>

► **Table 2. Contributions received and outstanding – Details of movements between 31 December 2020 and 31 August 2021 (in Swiss francs)**

Member States	Amount Due to ILO as at 31 December 2020	Assessed contributions for 2021		Amounts received to 31 August 2021 in respect of		Balance due as at 31 August 2021
		%	Amount	Contributions 2021	Arrears	
A. States which have settled their 2021 contributions in full						
Albania (1)	-	0.008	31 626	31 626	-	-
Armenia (1)	-	0.007	27 672	27 672	-	-
Australia (1)	-	2.211	8 740 525	8 740 525	-	-
Austria	-	0.677	2 676 317	2 676 317	-	-
Azerbaijan (4)	1 415 675	0.049	193 707	193 707	283 135	1 132 540
Bahamas (1)	-	0.018	71 158	71 158	-	-
Bahrain	197 482	0.050	197 660	197 660	197 482	-
Barbados	-	0.007	27 672	27 672	-	-
Belarus	-	0.049	193 707	193 707	-	-
Benin (1)	-	0.003	11 860	11 860	-	-
Bosnia and Herzegovina	94 846	0.012	47 438	47 438	94 846	-
Botswana (1)	-	0.014	55 345	55 345	-	-
Brunei Darussalam (1)	-	0.025	98 830	98 830	-	-
Bulgaria (1)	-	0.046	181 847	181 847	-	-
Burkina Faso (1)	-	0.003	11 860	11 860	-	-
Cabo Verde (1)	-	0.001	3 953	3 953	-	-
Cambodia	-	0.006	23 719	23 719	-	-
Canada (1)	-	2.735	10 812 002	10 812 002	-	-
Central African Republic (4)	24 576	0.001	3 953	3 953	8 192	16 384
Chile	-	0.407	1 608 953	1 608 953	-	-
Colombia	2 562 364	0.288	1 138 522	1 138 522	2 562 364	-
Cook Islands	-	0.001	3 953	3 953	-	-
Croatia (1)	-	0.077	304 396	304 396	-	-
Cyprus	142 141	0.036	142 315	142 315	142 141	-
Czechia (1)	-	0.311	1 229 445	1 229 445	-	-
Côte d'Ivoire	-	0.013	51 392	51 392	-	-
Denmark	-	0.554	2 190 073	2 190 073	-	-
Dominican Republic	383	0.053	209 520	209 520	383	-
Egypt (1)	-	0.186	735 295	735 295	-	-
El Salvador	48 380	0.012	47 438	47 438	48 380	-
Eritrea	-	0.001	3 953	3 953	-	-
Estonia (1)	-	0.039	154 175	154 175	-	-
Eswatini	-	0.002	7 906	7 906	-	-
Finland	-	0.421	1 664 297	1 664 297	-	-
France	-	4.429	17 508 723	17 508 723	-	-
Georgia	-	0.008	31 626	31 626	-	-
Germany	-	6.093	24 086 848	24 086 848	-	-
Guyana (1)	-	0.002	7 906	7 906	-	-
Haiti (1)	-	0.003	11 860	11 860	-	-
Iceland	-	0.028	110 690	110 690	-	-
India (1)	-	0.835	3 300 922	3 300 922	-	-
Indonesia	2 144 652	0.543	2 146 588	2 146 588	2 144 652	-
Ireland	-	0.371	1 466 637	1 466 637	-	-
Italy	-	3.309	13 081 139	13 081 139	-	-
Jamaica	31 588	0.008	31 626	31 626	31 588	-
Japan	-	8.568	33 871 018	33 871 018	-	-
Jordan	-	0.021	83 017	83 017	-	-
Kazakhstan (1)	-	0.178	703 670	703 670	-	-

Member States	Amount Due to ILO as at 31 December 2020	Assessed contributions for 2021		Amounts received to 31 August 2021 in respect of Contributions		Balance due as at 31 August 2021
		%	Amount	2021	Arrears	
A. States which have settled their 2021 contributions in full						
Kenya (1)	-	0.024	94 877	94 877	-	-
Lao People's Democratic Republic	23 247	0.005	19 766	19 766	23 247	-
Latvia	-	0.047	185 800	185 800	-	-
Lesotho (1)	-	0.001	3 953	3 953	-	-
Liberia (1)	-	0.001	3 953	3 953	-	-
Lithuania (1)	-	0.071	280 677	280 677	-	-
Luxembourg	-	0.067	264 864	264 864	-	-
Malaysia	-	0.341	1 348 041	1 348 041	-	-
Maldives	15 715	0.004	15 813	15 813	15 715	-
Mali (1)	-	0.004	15 813	15 813	-	-
Malta	-	0.017	67 204	67 204	-	-
Mauritius	-	0.011	43 485	43 485	-	-
Montenegro (1)	-	0.004	15 813	15 813	-	-
Morocco	-	0.055	217 426	217 426	-	-
Mozambique	-	0.004	15 813	15 813	-	-
Namibia (1)	-	0.009	35 579	35 579	-	-
Netherlands	-	1.357	5 364 493	5 364 493	-	-
New Zealand	-	0.291	1 150 381	1 150 381	-	-
North Macedonia (1)	-	0.007	27 672	27 672	-	-
Norway	-	0.754	2 980 713	2 980 713	-	-
Oman	-	0.115	454 618	454 618	-	-
Panama	312	0.045	177 894	177 894	312	-
Philippines	-	0.205	810 406	810 406	-	-
Poland (1)	-	0.802	3 170 467	3 170 467	-	-
Portugal	-	0.350	1 383 620	1 383 620	-	-
Qatar (1)	-	0.282	1 114 803	1 114 803	-	-
Republic of Moldova (4)	682 335	0.003	11 860	11 860	136 467	545 868
Romania	-	0.198	782 734	782 734	-	-
Saint Lucia	11 372	0.001	3 953	3 953	11 372	-
Saint Vincent and the Grenadines	5 320	0.001	3 953	3 953	5 320	-
Samoa (1)	-	0.001	3 953	3 953	-	-
San Marino	-	0.002	7 906	7 906	-	-
Saudi Arabia	-	1.173	4 637 104	4 637 104	-	-
Seychelles	-	0.002	7 906	7 906	-	-
Singapore (1)	-	0.485	1 917 302	1 917 302	-	-
Slovakia	-	0.153	604 840	604 840	-	-
Slovenia	-	0.076	300 443	300 443	-	-
South Africa (1)	-	0.272	1 075 270	1 075 270	-	-
Spain	-	2.147	8 487 521	8 487 521	-	-
Sri Lanka	-	0.044	173 941	173 941	-	-
Sweden	-	0.907	3 585 553	3 585 553	-	-
Switzerland	-	1.152	4 554 087	4 554 087	-	-
Thailand	-	0.307	1 213 633	1 213 633	-	-
Togo (1)	-	0.002	7 906	7 906	-	-
Tunisia	-	0.025	98 830	98 830	-	-
Ukraine	316 471	0.057	225 332	225 332	316 471	-
United Arab Emirates	251 098	0.616	2 435 171	2 435 171	251 098	-
United Kingdom	-	4.569	18 062 171	18 062 171	-	-
Viet Nam	-	0.077	304 396	304 396	-	-
	7 967 957	49.862	197 114 463	197 114 463	6 273 165	1 694 792

Member States	Amount Due to ILO as at 31 December 2020	Assessed contributions for 2021		Amounts received to 31 August 2021 in respect of Contributions		Balance due as at 31 August 2021
		%	Amount	2021	Arrears	
B. States which have paid part of their 2021 contributions						
Angola	-	0.010	39 532	727	-	38 805
Bangladesh	-	0.010	39 532	38 251	-	1 281
Burundi	-	0.001	3 953	2 778	-	1 175
Costa Rica	50 681	0.062	245 098	97 022	50 681	148 076
Fiji	-	0.003	11 860	10 081	-	1 779
Greece	637	0.366	1 446 871	1 446 234	637	637
Honduras	4 635	0.009	35 579	28 120	4 635	7 459
Israel	-	0.490	1 937 068	1 380 039	-	557 029
Kuwait	54	0.252	996 206	996 152	54	54
Mongolia	-	0.005	19 766	19 762	-	4
Myanmar	1 191	0.010	39 532	38 373	1 191	1 159
Nicaragua	-	0.005	19 766	12 286	-	7 480
Pakistan	15 113	0.115	454 618	433 591	15 113	21 027
Republic of Korea	1 268 709	2.268	8 965 858	8 261 967	1 268 709	703 891
Russian Federation	1 529 155	2.406	9 511 399	7 757 845	1 529 155	1 753 554
Saint Kitts and Nevis	-	0.001	3 953	3 947	-	6
Sierra Leone (4)	268 703	0.001	3 953	3 203	29 311	240 142
Suriname	81 264	0.005	19 766	3 892	81 264	15 874
Timor-Leste	31 285	0.002	7 906	7 902	31 285	4
Uganda	2 639	0.008	31 626	69	2 639	31 557
United States	85 531 289	22.000	86 970 400	1 439 111	85 531 289	85 531 289
Uzbekistan (4)	825 400	0.032	126 502	16 986	188 000	746 916
Zambia	112 018	0.009	35 579	26 621	112 018	8 958
	89 722 773	28.07	110 966 323	22 024 959	88 845 981	89 818 156

C. States which have made no payments towards their 2021 contributions

Afghanistan (3)	70 348	0.007	27 672	-	3 977	94 043
Algeria	-	0.138	545 542	-	-	545 542
Antigua and Barbuda	3 655	0.002	7 906	-	-	11 561
Argentina	6 973 857	0.916	3 621 131	-	3 396 247	7 198 741
Belgium	-	0.822	3 249 531	-	-	3 249 531
Belize	7 691	0.001	3 953	-	-	11 644
Bolivia (Plurinational State of)	154 519	0.016	63 251	-	91 268	126 502
Brazil	25 983 261	2.949	11 657 987	-	-	37 641 248
Cameroon	131 234	0.013	51 392	-	95 904	86 722
Chad (3)	80 272	0.004	15 813	-	-	96 085
China	-	12.010	47 477 932	-	-	47 477 932
Comoros (3)	475 390	0.001	3 953	-	-	479 343
Congo (3)	73 453	0.006	23 719	-	-	97 172
Cuba	713 712	0.080	316 256	-	572 536	457 432
Democratic Republic of the Congo (3)	122 970	0.010	39 532	-	-	162 502
Djibouti	3 838	0.001	3 953	-	-	7 791
Dominica (3)	41 440	0.001	3 953	-	-	45 393
Ecuador	568 023	0.080	316 256	-	109 110	775 169
Equatorial Guinea	64 511	0.016	63 251	-	-	127 762
Ethiopia	39 042	0.010	39 532	-	38 015	40 559
Gabon	433 244	0.015	59 298	-	433 244	59 298
Gambia (3)	79 326	0.001	3 953	-	63 035	20 244
Ghana	8 497	0.015	59 298	-	-	67 795
Grenada	7 755	0.001	3 953	-	3 953	7 755
Guatemala	-	0.036	142 315	-	-	142 315
Guinea	19 380	0.003	11 860	-	-	31 240

Member States	Amount Due to ILO as at 31 December 2020	Assessed contributions for 2021		Amounts received to 31 August 2021 in respect of Contributions		Balance due as at 31 August 2021
		%	Amount	2021	Arrears	
C. States which have made no payments towards their 2021 contributions						
Guinea-Bissau (3)	290 948	0.001	3 953	-	-	294 901
Hungary	-	0.206	814 359	-	-	814 359
Iran (Islamic Republic of)	5 051 985	0.398	1 573 374	-	1 687 408	4 937 951
Iraq (4)	2 133 389	0.129	509 963	-	-	2 643 352
Kiribati	4 035	0.001	3 953	-	-	7 988
Kyrgyzstan (4)	1 025 648	0.002	7 906	-	42 209	991 345
Lebanon	198 666	0.047	185 800	-	135 473	248 993
Libya (3)	1 067 129	0.030	118 596	-	-	1 185 725
Madagascar	15 434	0.004	15 813	-	-	31 247
Malawi	8 597	0.002	7 906	-	-	16 503
Marshall Islands	-	0.001	3 953	-	-	3 953
Mauritania	8 057	0.002	7 906	-	7 388	8 575
Mexico	5 004 241	1.293	5 111 488	-	5 004 241	5 111 488
Nepal	156	0.007	27 672	-	-	27 828
Niger	4 866	0.002	7 906	-	-	12 772
Nigeria	430 437	0.250	988 300	-	-	1 418 737
Palau (3)	11 728	0.001	3 953	-	-	15 681
Papua New Guinea (3)	54 744	0.010	39 532	-	-	94 276
Paraguay (2) (4)	603 331	0.016	63 251	-	102 383	564 199
Peru	656 018	0.152	600 886	-	502 682	754 222
Rwanda	-	0.003	11 860	-	-	11 860
Sao Tome and Principe (3)	208 650	0.001	3 953	-	-	212 603
Senegal	49 500	0.007	27 672	-	48 831	28 341
Serbia	-	0.028	110 690	-	-	110 690
Solomon Islands (3)	37 689	0.001	3 953	-	-	41 642
Somalia (4)	423 499	0.001	3 953	-	38 397	389 055
South Sudan	-	0.006	23 719	-	-	23 719
Sudan	120 414	0.010	39 532	-	61 489	98 457
Syrian Arab Republic	105 847	0.011	43 485	-	-	149 332
Tajikistan (3)	426 469	0.004	15 813	-	-	442 282
Tonga	3 918	0.001	3 953	-	-	7 871
Trinidad and Tobago	-	0.040	158 128	-	-	158 128
Turkey	-	1.372	5 423 791	-	-	5 423 791
Turkmenistan	-	0.033	130 456	-	-	130 456
Tuvalu (3)	11 604	0.001	3 953	-	-	15 557
United Republic of Tanzania	343	0.010	39 532	-	-	39 875
Uruguay	343 928	0.087	343 928	-	-	687 856
Vanuatu	4 124	0.001	3 953	-	-	8 077
Venezuela (Bolivarian Republic of) (3)	15 274 630	0.728	2 877 930	-	-	18 152 560
Yemen (3)	191 304	0.010	39 532	-	-	230 836
Zimbabwe	3 580	0.005	19 766	-	-	23 346
	69 830 326	22.068	87 239 214	-	12 437 790	144 631 750
D. Amount due by States when they ceased to be Members of the ILO						
Former Socialist Fed. Rep. of Yugoslavia (5)	6 370 623	-	-	-	-	6 370 623
	6 370 623	-	-	-	-	6 370 623
Total	173 891 679	100.000	395 320 000	219 139 422	107 556 936	242 515 321

Notes to table 2: Contributions received and outstanding

Details of movements between 31 December 2020 and 31 August 2021

1. Member States which paid their 2021 contributions before 1 January 2021.
2. Includes amounts due for prior periods of membership in the ILO.
3. Member States which, at 31 August 2021, have lost the right to vote under the provisions of article 13(4) of the Constitution.
4. Azerbaijan, Central African Republic, Iraq, Kyrgyzstan, Paraguay, Republic of Moldova, Sierra Leone, Somalia and Uzbekistan are permitted to vote under financial arrangements approved by the International Labour Conference at the following sessions: 95th (2006) for Azerbaijan, 97th (2008) for Central African Republic, 97th (2008) for Iraq, 106th (2017) for Kyrgyzstan, 102nd (2013) for Paraguay, 93rd (2005) for Republic of Moldova, 108th (2019) for Sierra Leone, 108th (2019) for Somalia and 104th (2015) for Uzbekistan.
5. The former Socialist Federal Republic of Yugoslavia was deleted from the list of ILO Member States on 24 November 2000.

▶ **Appendix II**

**Member States which are two years or more in arrears
and which have lost the right to vote under article 13(4)
of the Constitution as of 31 August 2021¹**

State	Years partly or fully due
Afghanistan	2018–20
Chad	2016–20
Comoros	1986–2020
Congo	2017–20
Democratic Republic of the Congo	2017–20
Dominica	2010–20
Gambia	2016–20
Guinea-Bissau	1992–2001 + 2003–20
Libya	2018–20
Palau	2017–20
Papua New Guinea	2019–20
Sao Tome and Principe	1995–2020
Solomon Islands	2010–20
Tajikistan	1995–2020
Tuvalu	2017–20
Venezuela (Bolivarian Republic of)	2014–20
Yemen	2016–20

¹ Excluding those Member States which were two years or more in arrears but which had regained the right to vote because of financial arrangements approved by various sessions of the International Labour Conference.